(*c*) if the answer to part (*b*) is in the affirmative, who was taken and what are his particular qualifications for the post?

MR. A. KUMARA PILLAI: (*a*) (*b*) and (*c*) No officer of the designation "Assistant Jenmikaram Settlement Officer" has been appointed.

Applications for loans from the Land Mortgage Bank.

13. MR. K. N. KESAVAN NAMPUTIRIPAD: Will the Government be pleased to lay on the table a statement, by caste, showing the number of applications received for loans from the Land Mortgage Bank and the number granted till the end of Kanni 1109?

MR. R. NILAKANTA PILLAI; A statement giving the required information is placed on the table.

Statement by communities showing the number of applications for loans received at the State Land Mortgage Bank and sanctioned till the end of Kanni 1109.

Community.	Application received and sanctioned up to end of Kanni 1109.	
	No. received.	No. sanctioned.
Cristians	281	120
Nairs	212	82
Ezhavas	53	20
Vellalas	38	19
Mahomedans	21	12
Brahmins	9	2
Other Communities	24	13
Total	638	268

DEMANDS FOR SUPPLEMENTARY GRANTS.

LAND REVENUE.

MR. A. KUMARA PILLAI: Sir, I beg to move for a supplementary grant, not exceeding Rs. 5,328, under two items. One is for Rs. 160 for the appointment of a special staff consisting of a clerk on Rs. 25 and a copyist on Rs. 15 per mensem, for a period of four months, in the Kottayam Division Cutcherry, to attend to land acquisition work. The other is for Rs. 5,168 for the appointment of a special staff for the revision of the Land Revenue Manual

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[Mr. A. Kumara Pillai.]

Under item (1), I beg to state that the Kottayam Dewan Peishkar has written to say that the land acquisition work in his office has increased abnormally and the single clerk appointed for the work is not able to cope with it and so he recommends this appointment for a period of four months as a temporary measure.

MR. S. PIRAVIPERUMAL PILLAI (*Commerce and Industry, South*): When did he recommend for the appointment of this staff?

MR. A. KUMARA PILLAI: On the 25th April 1933.

MR. S. PIRAVIPERUMAL PILLAI: Then, may I know why it was not included in the budget for the current year?

MR. A. KUMARA PILLAI: Because at that time Government did not decide upon the question of appointing the staff, but subsequently they have decided to sanction the same.

MR. S. PIRAVIPERUMAL PILLAI: When did they decide?

MR. A. KUMARA PILLAI: I think in the month of Chingam 1109?

MR. S. PIRAVIPERUMAL PILLAI: May I know from the member for what purpose the lands are required and how many cases were pending?

MR. A. KUMARA PILLAI: In this year, the Peishkar says more than one thousand cases have been filed for the acquisition of land in connection with the conversion of Shoronore—Ernakulam railway into a broad gauge line, which requires the additional staff and hence his recommendation.

Under item (2), I have to say that the Land Revenue Manual volumes Nos. I, II and III have become obsolete and out of date now and that these volumes require immediate revision. Government have decided that a special staff has to be appointed for the revision of the above manual.

MR. S. PIRAVIPERUMAL PILLAI: What is the strength of the special staff that is proposed to be constituted and the rate of salaries given to the officer and his staff?

MR. A. KUMARA PILLAI: The staff consists of—

		Rs.
1 Special Officer on a pay of Rs. 200 and deputation allowance of Rs. 40	...	1,920
1 Manager on Rs. 150	...	1,200
1 Clerk on Rs. 70 plus Rs. 14	...	672
1 Clerk on Rs. 50 plus Rs. 10	...	480
1 Clerk on Rs. 40 plus Rs. 8	...	384
1 Typist on Rs. 25	...	200
1 Head peon on Rs. 12	...	96
3 Peons at Rs. 9 each	...	216

MR. S. PIRAVIPERUMAL PILLAI: May I know from the member whether this also was decided after the budget session?

MR. A. KUMARA PILLAI: Yes.

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MR. K. P. NILAKANTA PILLAI : May I know from the member whether there is a Manager also for the Special Officer ?

MR. A. KUMARA PILLAI : Yes.

MR. K. P. NILAKANTA PILLAI : May I know what are the functions of the Manager, and the work that has exactly to be turned out by this special staff ?

Mr. A. KUMARA PILLAI : Ofcourse, the work consists of the revision of the present Manual and also of the compilation of the orders issued then and there by the Government.

MR. K. P. NILAKANTA PILLAI : May I know whether this work could not be carried out by giving some honorarium to an officer

MR. A. KUMARA PILLAI : No, it is not possible. Then the work will be protracted.

MR. K. P. NILAKANTA PILLAI : Will the Government be pleased to state the period during which the work will be carried out.

MR. A. KUMARA PILLAI : The work will be finished within one and a half years.

MR. K. P. NILAKANTA PILLAI : I wish to know why Government did not consider this, before the discussion of the budget four months ago ?

MR. A. KUMARA PILLAI : That was finally decided subsequently.

MR. K. P. NILAKANTA PILLAI : May I know from the member who is the officer whom Government propose to appoint ? Is it from among the men in active service or from retired officers ?

MR. A. KUMARA PILLAI : That question has not been finally settled.

MR. K. P. NILAKANTA PILLAI : May I know from the member whether orders passed by Government from time to time are available at least with the head of the department now in his office ?

MR. A. KUMARA PILLAI : I do not know.

MR. K. P. NILAKANTA PILLAI : May I know how the head of the Land Revenue Department is doing his business now?

MR. A. KUMARA PILLAI : The orders passed from time to time by Government will be filed and kept together in his office for his reference.

MR. K. P. NILAKANTA PILLAI : May I know whether the staff proposed to be appointed consists of a Manager also ?

MR. A. KUMARA PILLAI : Yes.

MR. K. P. NILAKANTA PILLAI : May I know whether it is advertised whether a private agency would take up this work with a smaller remuneration, as was done with the revision of the Regulations and Proclamations recently ?

MR. A. KUMARA PILLAI : Government have not done that.

MR. M. N. PARAMESVARAN PILLAI : May I know what is the expenditure involved in codifying this manual ?

MR. A. KUMARA PILLAI . I do not know. The exact amount is not known now

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MR. K. P. NILAKANTA PILLAI: Sir, I beg to oppose the second part of the demand.

MR. M. N. PARAMESVARAN PILLAI I rise to a point of order, Sir. Whether the member can oppose a portion of the demand. He has no right to oppose a portion of the demand.

MR. KAYALAM PARAMESVARAN PILLAI (*Additional Had Sirkar Vakil*): It is correct.

MR. K. P. NILAKANTA PILLAI: There were occasions of precedents in which even when a particular demand was made up of two items, it was allowable to oppose any one of the items of that demand.

PRESIDENT: It is not allowable.

MR. K. P. NILAKANTA PILLAI: Then I oppose the whole demand.

Sir, with reference to the appointment of the Special Staff for making up-to-date the Land Revenue Manual the arrangement as proposed now seems to be unnecessary. We have heard that there is a lot of work in a particular office where the Manager or Personal Assistant has to help the officer, at least to control the staff and do some other things And here the whole work consists of collecting the orders passed by the Government and making the volume up to date. I cannot see eye to eye with the proposal of this motion when he says, apart from the Special Officer, a manager and a staff are required for this work. What exactly is the work of a manager we do not know. And I humbly submit the whole work is not properly conceived when this demand is made here before this House. Anyhow there is a convention in Travancore that whenever an office is created there should be a Manager and other portfolios. This is a very extraordinary demand upon the public revenues of the State. For the purpose of codifying a manual a Special Officer and a Manager and all the big staff are proposed by theGovernment and it is proposed to finish the work within one and a half years I am at a loss to understand what would be the nature of the work if the staff is to be expected to turn out its work for a long period of over one and a half years. A private agency would be able to take up the work and finish it in a less time. With reference to all these things I have serious objection.

MR. S. PIRAVIPERUMAL PILLAI: Sir, during his speech while moving the demand, in answer to a question with regard to the first part of it, the Secretary said that the recommendation by the Dewan Peishkar was made in April 1933, that is four months before the budget was placed before this House for consideration. I ask, Sir, why the Government did not consider this question also and place the matter before the House including the same in the budget.

Again, Sir, with regard to the second part of the demand also, the member stated that volumes one to four of the Land Revenue Manual have become obsolete. Sir, if they are obsolete now, they could not be less obsolete in any way four months ago. At least in the case of the first part of the demand he could have said that the Peishkar recommended it only four months before the Budget Session and that the Government had not ample time to consider the whole question thoroughly and decide whether the expenditure was necessary or not. In that case, there might be some meaning for bringing this demand as a supplementary

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grant. In regard the second part of the grant I do not understand why the Government did not consider this grave question of putting in order Volumes I to IV earlier, especially in view of the fact that they became obsolete. That is one more reason, Sir, why I should oppose the spirit underlying this demand. The Government should bear in mind that they ought to do things when the necessity arises and not come before this House for amounts whenever they please. When they knew that these volumes had become obsolete and when they knew that the necessity arose, they ought to have considered this question before the Budget Session and included this sum in the budget. This sort of playing ducks and drakes, if I may say so, by the Government cannot be tolerated by this side of the House.

MR. KAYALAM PARAMESVARAN PILLAI : May I ask, Sir, whether this method of bringing up a piecemeal measure before the House has not got this advantage that it receives a better criticism than at the time of the budget?

MR. S. PIRAVIPERUMAL PILLAI: I do not propose to answer that question, Sir. That is an insinuation thrown on this side of the House that the grants and demands brought during the Budget Session before this House do not receive adequate consideration from the members on this side of the House. Sir, whether it be during the Budget Session or whether it be as a supplementary grant, I must respectfully submit to you that the members on this side of the House who represent the tax-payers always make it a point to consider all these questions in detail.

MR. KAYALAM PARAMESVARAN PILLAI How many hours has the House for the discussion of the Land Revenue Demand?

MR. S. PIRAVIPERUMAL PILLAI : In answer to that, Sir, I must respectfully state that it is not a question of hours or time but it is a question of analysing it, understanding it, considering it and sanctioning it.

MR. KAYALAM PARAMESVARAN PILLAI: My question was not whether it was a question of time or hours for analysing or understanding. My question was how many hours the House has for the discussion of the Land Revenue Demand?

MR. S. PIRAVIPERUMAL PILLAI: That is not a question for information, Sir. The member also knows that. I therefore request the Government in future at least to do things at the proper time.

MR. KOCHIKAL P. BALAKRISHNAN TAMPI (*Mavelikara and Kartikapalli cum Kunnattur*): Sir, I beg to support the demand although I endorse every word of what Mr. Piraviperumal Pillai said regarding these piecemeal demands that are brought before this House. If a budget is worth anything, at the time the budget is presented the framers of the budget should have anticipated the possible demands in the current year and I do not subscribe to the philosophy preached by the Law Member that these piecemeal demands have an intrinsic value

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[Mr. Kochikal P. BalakrishnanTampi.]

and I say that no parliamentary institutions in the world would subscribe to the philosophy adverted to by the Law Member. As for the criticism that it is very late to publish the Land Revenue Manual my view is that it is better late than never. The whole legal profession, all those who have to deal with the Land Revenue Department and members of the public who have occasionally to know things connected with the Land Revenue Department, will be grateful to the Government if they bring out an early edition of the Land Revenue Manual. The land revenue rules and circulars now happen to be esoteric documents which only a few senior officers of the Land Revenue Department claim to be acquainted with. Therefore, it does not matter whether Government employs men who are at present in service or retired officers or even imported officers to take up the work of preparing a thoroughly reliable and up-to-date Land Revenue Manual. I take it that it is not a mere work of collation. Incidentally, it will involve suggestions to Government to amend certain circulars. As such I think no non-official agency can properly do that work. Therefore, my prayer to Government is that the Government must not be guided by the precedence in the Civil List, or by communal claims in the appointment of the Special Officer. We want a really efficient man who has a working knowledge of the department and who is thoroughly conversant with the circulars of the Land Revenue Department.

MR. K. P. NILAKANTA PILLAI: May I know from the member what he understands about the duties of the Manager now proposed to be appointed for the Special Officer?

MR. KOCHIKAL P. BALAKRISHNAN TAMPI: I am at one with my friend Mr. Nilakanta Pillai in thinking that the Government was not wise in using the word 'Manager'. I think that they wanted an Assistant for the Special Officer. After all, much stress need not be placed on the nomenclature. Anyway, when a senior officer has to do editing work and also to codify, it is essential that he should have an able assistant.

MR. S. PIRAVIPERUMAL PILLAI: When the member says these, am I to understand that he is in the confidence of Government so far as the duties of the Manager are concerned?

MR. KOCHIKAL P. BALAKRISHNAN TAMPI: Yes, Sir. As a member of the Finance Committee, I have been in the confidence of Government, as this matter came up before the Finance Committee.

MR. M. GOVINDAN (*Nominated*): May I know from the member whether he is convinced that the volume of work will justify the staff that is proposed to be appointed?

MR. KOCHIKAL P. BALAKRISHNAN TAMPI: I congratulate the Government on the small staff that they demand.

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MR. KALLUR NARAYANA PILLAI (*Tiruvalla* cum *Pattanamtitta*): സർ, ഞാൻ ഈ ഡിമാൻറിനെ എതിർക്കുന്നു. ലാൻഡ് റവന്യൂമാനുവൽപരേതനായ മി. ആർ. മഹാദേവയ്യർ തയ്യാറാക്കുകയാണു ചെയ്തത്. ഏകദേശം കൊല്ലവർഷം ൧൦൦-ാമാണ്ടു മുതൽക്കുള്ള ചരിത്രസംബന്ധമായ വിവരങ്ങളും റവന്യൂഡിപ്പാർട്ടുമെൻറു സംബന്ധിച്ച പലറിക്കാർഡുകളും ഇതിലടങ്ങിയിട്ടുണ്ട്. പഴയ ചരിത്രങ്ങളെ നാം മാററാൻ ഉദ്ദേശിക്കുന്നില്ല. ഇവിടെ ഇപ്പോൾ നിലവിലിരിക്കുന്ന മാനുവലിൻെറ പ്രസിദ്ധീകരണത്തിനുശേഷം ഉണ്ടായിട്ടുള്ള ഗവണ്മെൻറു് ആർഡർകളും സർക്കുലർകളും ശേഖരിച്ചു ഒരു ബുക്കാക്കുകയാണു് വേണ്ടതു്. അതിലേക്കു് ഇപ്പോൾ ഉദ്ദേശിക്കുന്നസ്റ്റാഫിൻെറ ആവശ്യം തീരെയില്ലാത്തതാണു്.

MR. A. N. VISVANATHA PILLAI (*Quilon* cum *Karunagapalli*): ഈ തുക മുഴുവനും സ്റ്റാഫിനാണൊ അനുവദിക്കുന്നതു്?

MR. KALLUR NARAYANA PILLAI: സ്റ്റാഫിനുംകൂടിയാണു ഈ ജോലി റവന്യൂഡിപ്പാർട്ടുമെൻറിൽ നല്ല പരിചയം സിദ്ധിച്ച ഒരു ക്ലാക്കിനു നിർവ്വഹിക്കാവുന്നതേയുള്ളൂ. അതിനാൽ ഈ അവസരത്തിൽ ഇത്രയും ഭീമമായ ഒരു സംഖ്യ ചിലവുചെയ്യേണ്ട ആവശ്യമില്ലാത്തതിനാലാണു ഞാൻ ഈ ഡിമാൻഡിനെ എതിർക്കുന്നതു്.

MR. K. GEORGE: I wish to speak a few words in support of the motion made before this House. There seems to be some apprehension as to the scope of the work which is proposed to be undertaken by the Special Officer. Mr. Nilakanta Pillai and, following him, Mr. Narayana Pillai have said that it is enough to employ a small staff to compile and bring up-to-date the fourth volume. Now, the reference part of the Land Revenue Manual consists of three volumes. The first volume deals with the Regulations, Proclamations and the Rules framed by Government from time to time. This has been brought up to 1926 by the issue of supplements. The second volume deals with Government orders, circulars and things of that kind. This has been brought up to 1928. The third volume is a code of supplemental instructions issued for the guidance of the officers of the department. That is useful also, of course, to the vakils and to the public. That has never been revised. Since its issue in 1915 nothing has been done to bring it up-to-date. Since these volumes have been dealt with last, innumerable modifications, supplementary instructions, circulars and orders have been issued which, in some cases, have cancelled or modified existing rules and orders.

MR. M. N. PARAMESVARAN PILLAI: May I know from the member whether the Government are in possession of these orders and circulars or whether the new staff has to hunt up all these things?

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MR. K. GEORGE : If the member would please listen, I shall deal with the whole matter.

Now, these orders and instructions have in many cases revised the old orders and the old instructions. So, it is absolutely necessary that we should have an up-to-date publication embodying all the changes so far made which will be useful for reference. The department, the public and the members of the legal profession are now without any up-to-date reference book in regard to land revenue matters. Nobody knows at present what is the latest rule or order on a subject.

MR. KALLUR NARAYANA PILLAI : റവന്യൂമാന്വൽ ആദ്യംമുതലുള്ള ഭാഗങ്ങൾ മുഴുവനും മാറിഎഴുതാനാണോ ഉദ്ദേശിക്കുന്നത്?

MR. K. GEORGE : അതിനെപ്പറ്റി ഞാൻ വിവരിച്ചു പറയാം.

What is proposed to be done is this. The first and second volumes will be brought up-to-date. But the third volume which is a code of instructions will have to be revised and recast completely. It will require complete re-writing. It is not mere compilation that is required. Now, the members will note that it is not a useful arrangement merely to issue supplements, because even if you bring the book up-to-date, you will have to read through the whole book to see which is the last order on a particular subject and how far one order is cancelled or modified by a later order. That is not a proper arrangement. What is required is that after the revision we should keep it up-to-date from day to day and that is best done by means of correction slips.

MR. KALLUR NARAYANA PILLAI : ലാൻഡ്റവന്യൂമാന്വൽ രണ്ടാംവാല്യത്തിൽ തിരുവിതാംകൂറിലെ ഏൻഷ്യൻറഹിസ്റ്റററി വിവരിച്ചിട്ടില്ലേ?

MR. K. GEORGE : Now, we are not amending that. We are bringing that up-to-date. The third volume which is a code of instructions will be re-written and it will be kept amended and up-to-date by the issue of correction slips. I do not know whether the members are aware of the existence of a book called "The Standing Orders of the Board of Revenue, Madras". These Standing Orders are kept up to date by the issue of correction slips. I suppose the members have seen the correction slips to the T. S. R. The best way of keeping up to date our reference books is by issuing correction slips, which alone will enable us to see what the previous rule was and how it has been corrected. A mere compilation would not do. What is required is to write a new book as it were and then keep that book corrected. Even as regards the first and second volumes, it is not mere compilation that is wanted. A great deal of work has to be done in that connection. There are no doubt files in the office of the Land Revenue Commissioner and the Government which contain the various orders that have been issued from time to time. But it requires an intelligent scrutiny of these orders to see which is important and which is not important and to eliminate that which is unimportant. So, it is not merely the work of a clerk.

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The question was asked why we should have a Manager. I plead guilty to the use of the term 'Manager'. I would rather call him a senior ministerial officer, and such an officer is wanted because the Special Officer must be assisted by a really capable clerk who has been in touch with the work of the Revenue Department and who is also familiar with the various Government Orders that have been issued.

That is what is required. The staff asked for is the abstract minimum. In fact the previous Commissioners had asked for a larger staff. But I went into the matter carefully and with a view to reduce expenditure, I have reduced the staff to the lowest possible minimum and it is only if this staff is sanctioned that we could carry out the work satisfactorily. After all the cost is not much. I may say, the issue of the previous supplements to Volume I and to Volume II has cost the Government a considerable sum. They were mere compilations and even for those Government had to incur extra expenditure.

MR. M. N. PARAMESVARAN PILLAI: May I know whether the demand now made is only for this year?

MR. K. GEORGE: The demand is made only for eight months. For the completion of the work it will take a year and a half.

MR. M. N. PARAMESVARAN PILLAI: May I know whether the Government propose to start re-settlement operations and if so is it not better that the Revenue Manual is written after the settlement?

MR. K. GEORGE: That will not do. The department is experiencing great difficulty now. The officers of the department and the public do not know what are the latest rules and orders in force regarding land revenue matters.

MR. KOCHIKAL P. BALAKRISHNAN TAMPI: The judges also do not know that.

MR. K. GEORGE: The judges also.

MR. KALLUR NARAYANA PILAI: ഫൈനൽ-ന ശേഷമുള്ള സൂപ്പ്രണ്ടർകളും അസിസ്റ്റന്റുമാർകളും ശേഖരിച്ചു ഒന്നായിട്ട പരസ്യപ്പെടുത്തിയാൽ പോരേ?

MR. K. GEORGE: That is issue of a fresh supplement to Volume I and issue of another supplement to Volume II. Volume III will have to be completely re-written. It is quite obsolete. The idea is to issue a book like the Standing Orders of the Board of Revenue.

MR. M. N. PARAMESVARAN PILLAI: Is the member in a position to say that the approximate cost to prepare the volume will be only Rs. 5,168?

MR. K. GEORGE: Rs. 5,168 is provided for eight months this year. An extra grant will be required next year. It is expected ten months more will be required to complete the work.

MR. M. N. PARAMESVARAN PILLAI: Without knowing the personnel how is the member able to say that the work will be completed in eighteen months? What is the guarantee that the officer appointed will not apply for extension?

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MR. K GEORGE: The officer will work under the control of the Government and the Government will see that the work is done as quickly as possible.

There is also another thing. The present Village Manual is also not up-to-date and as the whole revenue administration is centred round the *pakuthi*, it is very necessary that the Village Manual should also be brought up-to-date.

One point was raised by Mr. Piraviperumal Pillai as to why these demands were not made at the time of the budget. As regards the first proposal for the additional staff for the Kottayam Dewan Peishkar, the proposal came rather late and Government were considering whether they could not manage without additional staff and they had also some correspondence with the Cochin Government about the cost of the field staff required in connection with the work and that was why the matter could not be concluded before the budget was prepared.

As regards the second part of the demand, we had, on more than one occasion, taken up this question and once we had even put it as a budget proposal. On one occasion the Finance Committee did not see its way to sanction it as they thought it could wait on account of the financial stringency. Whatever it is, I looked into this matter soon after I became Land Revenue, Commissioner and I found it was a very urgent matter, and further delay would be against public interest. It is high time that we take up this work and finish it as expeditiously as possible.

MR. K. K. THOMAS: Has the member any objection to leaving it to private enterprise?

MR. K. GEORGE: The officer appointed will have to handle several confidential files and Government cannot allow a non-official member to deal with them.

MR. M. N. PARAMESVARAN PILLAI: The Laws Delays Commissioner who was appointed to enquire into the delays in courts was a non-official member. So, can we not entrust this matter also to a non-official member?

MR. K. GEORGE: The files that this Special Officer will have to deal with cannot be entrusted to a non-official member.

PRESIDENT: Does any body else wish to speak? Nobody. The motion before the House is for a grant of Rs. 5,328—Rs. 160 for the appointment of a special staff of a clerk on Rs. 25 and a copyist on Rs. 15 per mensem for a period of four months in the Kottayam Division Cutcherry to attend to land acquisition work and Rs. 5,168 for the appointment of a special staff for the revision of the Land Revenue Manual. May I take it that the House sanctions the grant?

The motion was passed.

PUBLIC HEALTH AND SANITATION.

RAO SAHIB DR. N. KUNJAN PILLAI: Sir, I move for a grant not exceeding Rs. 6,850 under Public Health and Sanitation. This consists of two items. One is a sum of Rs. 6,250 for the grant of a contribution to the Public Health Department, Madras, in connection

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